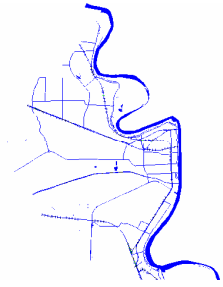


**WEST BATON ROUGE PARISH  
OFFICE OF HOMELAND SECURITY  
AND EMERGENCY PREPAREDNESS**



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**EMERGENCY SUPPORT FUNCTION 13  
PUBLIC SAFETY AND SECURITY**

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I. PURPOSE

ESF 13 provides for the provision of law enforcement, emergency police, and public safety services and legal authority in an emergency or disaster. Services under this ESF include the identification, mobilization, and coordination of available Parish and municipal government and other public safety and legal manpower, expertise, and equipment to minimize the adverse impact of an emergency or disaster on life and property in the affected area. Routine and emergency law enforcement, investigation, bomb disposal, traffic and crowd control, area access control, security, assistance with communications and transportation, determination of legal authority ramifications, and related functions are included.

II. SITUATION AND ASSUMPTIONS

A. Situation

1. West Baton Rouge Parish has several law enforcement agencies within its boundaries, which may be called upon to respond to emergency situations.
2. State and Federal agencies will support the operations of law enforcement within West Baton Rouge Parish.

3. The primary means of incarceration within West Baton Rouge Parish is the West Baton Rouge Parish Correctional Center.
4. Exciting mutual aid agreements provide a seamless integration between municipal departments and the Sheriff's Office. Therefore, no special activation is needed to request assistance from law enforcement agencies within West Baton Rouge Parish.
5. As established by Louisiana State Law, the Sheriff is the chief law enforcement officer for the Parish.

B. Assumptions

1. Any hazard could potentially cause an emergency situation in any area of the Parish, which would require assistance from law enforcement agencies.
2. Local law enforcement will generally be able to provide adequate police control through existing resources within West Baton Rouge Parish.
3. In the event local resources are deemed insufficient, unmet needs of local law enforcement may be resolved through terms established in letters of agreement with support parishes, as well as through the efforts of GOHSEP and other state agencies.
4. Adjacent local Parish prisons and/or the West Baton Rouge Correctional Center will have available space to serve as a relocation or reception area for evacuated prisoners.

III. CONCEPT OF OPERATIONS:

A. General

1. Emergency operations for law enforcement agencies will be an expansion of their normal daily responsibilities.
2. The West Baton Rouge Parish Sheriff's Office will provide support for the Emergency Operation Center and will provide staff to support its operations, to

include personnel to manage law enforcement resources, and direct law enforcement operations.

3. Louisiana Revised Statute 14:339.6

§329.6. Proclamation of state of emergency; conditions therefor; effect thereof

A. During times of great public crisis, disaster, rioting, catastrophe, or similar public emergency within the territorial limits of any municipality or parish, or in the event of reasonable apprehension of immediate danger thereof, and upon a finding that the public safety is imperiled thereby, the chief executive officer of any political subdivision or the district judge, district attorney, or the sheriff of any parish of this state, or the public safety director of a municipality, may request the governor to proclaim a state of emergency within any part or all of the territorial limits of such local government. Following such proclamation by the governor, and during the continuance of such state of emergency, the chief law enforcement officer of the political subdivision affected by the proclamation may, in order to protect life and property and to bring the emergency situation under control, promulgate orders affecting any part or all of the territorial limits of the municipality or parish:

- (1) Establishing a curfew and prohibiting and/or controlling pedestrian and vehicular traffic, except essential emergency vehicles and personnel;
- (2) Designating specific zones within which the occupancy and use of buildings and the ingress and egress of vehicles and persons shall be prohibited or regulated;
- (3) Regulating and closing of places of amusement and assembly;
- (4) Prohibiting the sale and distribution of alcoholic beverages;
- (5) Prohibiting and controlling the presence of persons on public streets and places;
- (6) Regulating and controlling the possession, storage, display, sale, transport and use of firearms, other dangerous weapons and ammunition;
- (7) Regulating and controlling the possession, storage, display, sale, transport and use of explosives and flammable materials and liquids, including but not limited to the closing of all wholesale and retail establishments which sell or distribute gasoline and other flammable products;
- (8) Regulating and controlling the possession, storage, display, sale, transport and use of sound apparatus, including but not limited to public address systems, bull horns and megaphones.
- (9) Prohibiting the sale or offer for sale of goods or services within the designated emergency area for value exceeding the prices ordinarily charged for comparable goods and services in the same market area at,

or immediately before, the time of the state of emergency. However, the value received may include reasonable expenses and a charge for any attendant business risk in addition to the cost of the goods and services which necessarily are incurred in procuring the goods and services during the state of emergency, pursuant to the provisions of R.S. 29:701 through 716.

B. Such orders shall be effective from the time and in the manner prescribed in such orders and shall be published as soon as practicable in a newspaper of general circulation in the area affected by such order and transmitted to the radio and television media for publication and broadcast. Such orders shall cease to be in effect five days after their promulgation or upon declaration by the governor that the state of emergency no longer exists, whichever occurs sooner; however, the chief law enforcement officer, with the consent of the governor, may extend the effect of such orders for successive periods of not more than five days each by republication of such orders in the manner hereinabove provided.

C. All orders promulgated pursuant to this section shall be executed in triplicate and shall be filed with the clerk of court of the parish affected and with the secretary of state of this state.

D. During any period during which a state of emergency exists the proclaiming officer may appoint additional peace officers or firemen for temporary service, who need not be in the classified lists of such departments. Such additional persons shall be employed only for the time during which the emergency exists.

E. During the period of the existence of the state of emergency the chief law enforcement officer of the political subdivision may call upon the sheriff, mayor, or other chief executive officer of any other parish or municipality to furnish such law enforcement or fire protection personnel, or both, together with appropriate equipment and apparatus, as may be necessary to preserve the public peace and protect persons and property in the requesting area. Such aid shall be furnished to the chief law enforcement officer requesting it insofar as possible without withdrawing from the political subdivision furnishing such aid the minimum police and fire protection appearing necessary under the circumstances. In such cases when a state of emergency has been declared by the governor pursuant to R.S. 29:724 et seq., all first responders who are members of a state or local office of homeland security and emergency preparedness, including but not limited to medical personnel, emergency medical technicians, persons called to active duty service in the uniformed services of the United States, Louisiana National Guard, Louisiana Guard, Civil Air Patrol, law enforcement and fire protection personnel acting outside the territory of their regular employment shall be considered as performing services within the territory of their regular employment for purposes of

compensation, pension, and other rights or benefits to which they may be entitled as incidents of their regular employment. Law enforcement officers acting pursuant to this Section outside the territory of their regular employment have the same authority to enforce the law as when acting within the territory of their own employment.

F. Notwithstanding the provisions of this Section, except in an imminent life threatening situation nothing herein shall restrict any uniformed employee of a licensed private security company, acting within the scope of employment, from entering and remaining in an area where an emergency has been declared. The provisions of this Subsection shall apply if the licensed private security company submits a list of employees and their assignment to be allowed into the area, to the Louisiana State Board of Private Security Examiners, which shall forward the list to the chief law enforcement office of the parish and, if different, the agency in charge of the scene.

G. As used in this Section:

(1) "Disaster" shall have the same meaning as provided in R.S. 29:723(1).

(2) "Emergency" shall have the same meaning as provided in R.S. 29:723(2).

*H.(1) Nothing in this Section shall authorize the seizure or confiscation of any firearm or ammunition from any individual who is lawfully carrying or possessing the firearm or ammunition except as provided in Paragraph (2) of this Subsection.*

*(2) A peace officer who is acting in the lawful discharge of the officer's official duties may disarm an individual if the officer reasonably believes it is immediately necessary for the protection of the officer or another individual. The peace officer shall return the firearm to the individual before discharging that individual unless the officer arrests that individual for engaging in criminal activity, or seizes the firearm as evidence pursuant to an investigation for the commission of a crime.*

## B. Phases of Management

### 1. Mitigation

- a. To assist in the prevention of crime and other civil disobedience, local law enforcement agencies maintain high visibility within West Baton Rouge Parish to discourage would-be criminals, including terrorist activities.

- b. All law enforcement agencies are responsible for enforcing local, State and Federal laws; in particular, laws that affect traffic management and weight limits are important in reducing the number of hazardous materials transportation incidents.
- c. Through neighborhood watch and other programs, law enforcement agencies encourage the support of residents in preventing crime and other emergency situations.

## 2. Preparedness

- a. West Baton Rouge Parish law enforcement preparedness begins with this plan.
- b. Training is the primary means in which local law enforcement agencies maintain a high degree of readiness.
- c. All law enforcement agencies participate closely with each other and the HSEP before, during, and after an emergency situation.
- d. Each law enforcement agency has established beat area(s). This shall establish borders to assist in disseminating warnings to the public.
- e. All law enforcement agencies shall participate in the emergency planning process and review all plans for emergency operations that relate to law enforcement.

## 3. Response

Local law enforcement agencies are responsible for the following actions in accordance with their Standard Operating Procedures:

- a. Coordination of all law enforcement activities in the parish.
- b. Provide mobile units for warning operations.

- c. Security for key facilities, resources, reception centers, lodging and feeding facilities, and emergency shelters.
- d. Support for other public safety activities.
- e. Provide air (by mutual aid) and marine units, as available, for other operations.
- f. Assists with delivering radiological monitoring kits if needed.
- g. Responding to hazardous materials incidents.
- h. Maintain law and order.
- i. Relocation and housing of prisoners during any emergency.
- j. Assisting in alerting and evacuating people in and around the designated emergency zone or risk area.
- k. Controlling access to the scene of the emergency or the area that has been evacuated to protect citizens, travelers, and responders.
- l. Protecting public and private property in the affected area by establishing an evacuated perimeter to secure the designated emergency area.
- m. Traffic control during evacuation operations. Operation considerations may include any or all of the following:
  - i. Road expansion, as needed.
  - ii. Entry control for outbound routes.
  - iii. Perimeters for inbound (supply) routes.
  - iv. Assistance to maintain traffic flow, as needed.

- v. Local law enforcement agencies shall also maintain security and protection for evacuated prisoners.
- vi. Crowd control, riot, and security in Disaster Application Centers, reception centers, lodging and feeding facilities, and emergency shelters.
- n. Provide assistance in damage assessment.

4. Recovery

- a. Local law enforcement recovery duties shall be essentially the same as the response phase.
- b. As established by procedure, the West Baton Rouge Parish Sheriff's Office will assist with damage assessment.

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES:

A. Sheriff and Municipal Police Chiefs

- 1. Responsible for advising the Parish President and the HSEP Director on emergency matters and making available law enforcement resources.
- 2. Responsible for proper training of personnel to respond to any reasonable emergency.
- 3. Responsible for the maintenance and upgrade of departmental communication systems, as appropriate, for the health and safety of officers, as well as the citizens of West Baton Rouge Parish.
- 4. Provides and support the operation of the Emergency Operation Center when activated.
- 5. Louisiana State Law RS 33:1433 authorizes the Parish Sheriff to appoint and commission Special Deputy

Sheriffs who shall have the powers of police and may arrest offenders for any law violations.

6. Provides for the negotiations of Mutual Aid agreements with Parish, municipal, and private public safety and security organizations.

B. The Law Enforcement Officer coordinates field operations, resources, communications, and liaison from the Emergency Operation Center.

C. The Louisiana State Police and National Guard shall provide the necessary assistance to local law enforcement agencies with approval from the Governor.

D. Louisiana State Police

i. Provide traffic control on state roads

ii. Perform normal law enforcement activities

iii. Provide support to local operations as needed

E. West Baton Rouge Parish Correctional Center

Provide support for local operations as needed.

F. Louisiana Wildlife and Fisheries

i. Performance of normal law enforcement activities

ii. Provide support for local operations

G. Louisiana National Guard

Provide support for local operations (when authorized)

H. Local Public Works

Responsible for positioning traffic control devices (e.g., barricades and signs).

## V. DIRECTION AND CONTROL

## Incident Command Structure and field operations

- A. The command structure during any emergency will be the same as day-to-day operations unless otherwise stipulated by procedure, the Sheriff, Municipal Police Chief, or designee.
- B. All actions taken by any member of local law enforcement will be in accordance with Federal, State, and Local laws, as well as with the benefit of the lives and property of the citizens of West Baton Rouge Parish in mind.

## VI. CONTINUITY OF GOVERNMENT

Lines of succession of each department head will be according to the Standard Operating Procedures established by said department.

## VII. ADMINISTRATION AND LOGISTICS

### A. Record keeping and reporting

1. Responsibility for submitting local government reports to the Louisiana Office of Emergency Preparedness rests with the West Baton Rouge Parish Department of Emergency Preparedness.
2. Records of expenditures and obligations incurred during the response to an emergency are maintained by each individual agency and made available to the Parish President or designee on request, to assist in the application of reimbursement funds from FEMA.
3. All records of expenditures and obligations incurred during the response to any emergency shall be documented and turned in by the incident commander.

### B. Logistics

Local law enforcement shall maintain its own logistical support during the initial phase of any response operation. Additional support may be obtained through the Emergency Operations Center or Incident Command as needed.

## VIII. PLAN DEVELOPMENT AND MAINTENANCE

- A. The HSEP Director has the responsibility for coordinating revision of this annex and keeping attachments current.
- B. Directors of supporting agencies bear the responsibility of maintaining internal plans and implementing procedures and resource data to ensure effective response to an emergency.
- C. All other agencies given responsibility in this plan, in coordination with the HSEP, are responsible for maintenance of their respective annexes or appendices.

IX. AUTHORITIES AND REFERENCES

A. Authorities

(See Basic Plan, Section IX.)

B. References

1. West Baton Rouge Parish Sheriff's Office Unusual Occurrences and Special Operations Procedures, 2001 Edition.
2. Guide for All Hazard Emergency Operations Planning, (SLG) 101, 1996, Federal Emergency Management Agency
3. Domestic Terrorism, National Governors Association, 1979, Washington D.C.
4. Maintenance of Law and Order During Civil Defense Emergencies, FG, E-9, Office of Civil Defense, 1968. Washington D.C.
5. Law and Order Training for Civil Defense Emergencies, SM-10.1, ODC, 1965, Washington D.C.

X. APPENDICIES

A. Organizational Chart

B. Responsibility Chart

C. Terrorism Plan

D. Parish Public Safety Resources:

1. TAB A Sheriff Department Facilities: on file in EOC
2. TAB B Sheriff Department Personnel: on file in EOC
3. TAB C Sheriff Department Equipment: on file in EOC
4. TAB D Sheriff Department Auxiliary List: on file in EOC

E. Municipal Public Safety Resources: (list by city and town)

1. TAB A Police Department Facilities: on file in EOC

2. TAB B Police Department Personnel: on file in EOC
3. TAB C Police Department Equipment: on file in EOC
4. TAB D Police Department Auxiliary List: on file in EOC

F. Private Security Organizations: (list by organization)

1. TAB A Facilities: on file in EOC
2. TAB B Personnel: on file in EOC
3. TAB C Equipment: on file in EOC

G. Traffic control points for evacuation (include map)